

General Assembly

Raised Bill No. 5365

February Session, 2010

LCO No. 1546

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Referred to Committee on Energy and Technology

Introduced by: (ET)

AN ACT CONCERNING ELECTRIC DISTRIBUTION COMPANIES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective July 1, 2010) Notwithstanding any other provision of the general statutes, an electric distribution company may 3 construct, purchase, own or operate a generation facility for Class I or 4 Class II renewable energy sources, as defined in section 16-1 of the 5 general statutes and as determined by the Department of Public Utility 6 Control. An electric distribution company constructing or purchasing such generation facility shall recover the costs of such investment and 8 operation, including a return on investment, in a nonbypassable 9 charge as determined by the department in an annual proceeding held 10 pursuant to sections 16-19, 16-19b and 16-19e of the general statutes.
- Sec. 2. (NEW) (*Effective July 1, 2010*) Notwithstanding any other provision of the general statutes, an electric distribution company may construct, purchase, own or operate in-state generation facilities for customer-side distributed resources, as defined in section 16-1 of the general statutes and as determined by the Department of Public Utility Control. An electric distribution company's contract for the

17 construction, purchase or operation of such generation facility shall 18 recover the costs of such investment and operation, including a 19 reasonable return on investment. Before executing the contract, a 20 person on whose premises the generation is or will be located may 21 request the department to review the contract to determine that the 22 return on investment is consistent with the principles set forth in 23 subdivision (4) of subsection (a) of section 16-19e of the general 24 statutes.

- Sec. 3. Section 16-243v of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2010*):
 - (a) For purposes of this section: (1) "Connecticut electric efficiency partner program" means the coordinated effort among the Department of Public Utility Control, persons and entities providing enhanced demand-side management technologies, and electric consumers to conserve electricity and reduce demand in Connecticut through the purchase and deployment of energy efficient technologies; (2) "enhanced demand-side management technologies" means demandside management solutions, customer-side emergency dispatchable generation resources, customer-side renewable energy generation, load shifting technologies and conservation and load management technologies that reduce electric distribution company customers' electric demand, and high efficiency natural gas and oil boilers and furnaces; and (3) "Connecticut electric efficiency partner" means (A) an electric distribution company customer who acquires an enhanced demand-side management technology, [or] (B) a person, [other than] including an electric distribution company, that provides enhanced demand-side management technologies to electric distribution company customers, or (C) such a customer or person working together to develop, implement or monitor approved technologies, proposals and programs.
- 47 (b) The Energy Conservation Management Board, in consultation 48 with the Renewable Energy Investments Advisory Committee, shall

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evaluate and approve enhanced demand-side management technologies that can be deployed by Connecticut electric efficiency partners to reduce electric distribution company customers' electric demand. Such evaluation shall include an examination of the potential to reduce customers' demand, federally mandated congestion charges and other electric costs. On or before October 15, 2007, the Energy Conservation Management Board shall file such evaluation with the Department of Public Utility Control for the department to review and approve or to review, modify and approve on or before October 15, 2007.

- (c) Not later than October 15, 2007, the Energy Conservation Management Board shall file with the department, for the department to review and approve or to review, modify and approve, an analysis of the state's electric demand, peak electric demand and growth forecasts for electric demand and peak electric demand. Such analysis shall identify the principal drivers of electric demand and peak electric demand, associated electric charges tied to electric demand and peak electric demand growth, including, but not limited to, federally mandated congestion charges and other electric costs, and any other information the department deems appropriate. The analysis shall include, but not be limited to, an evaluation of the costs and benefits of the enhanced demand-side management technologies approved pursuant to subsection (b) of this section and establishing suggested funding levels for said individual technologies.
- (d) Commencing April 1, 2008, any person may apply to the department for certification and funding as a Connecticut electric efficiency partner. Such application shall include the technologies that the applicant shall purchase or provide and that have been approved pursuant to subsection (b) of this section. In evaluating the application, the department shall (1) consider the applicant's potential to reduce customers' electric demand, including peak electric demand, and associated electric charges tied to electric demand and peak electric demand growth, (2) determine the portion of the total cost of each

project that shall be paid for by the customer participating in this program and the portion of the total cost of each project that shall be paid for by all electric ratepayers and collected pursuant to subsection (h) of this section. In making such determination, the department shall ensure that all ratepayer investments maintain a minimum two-to-one payback ratio, and (3) specify that participating Connecticut electric efficiency partners shall maintain the technology for a period sufficient to achieve such investment payback ratio. The annual ratepayer contribution for projects approved pursuant to this section shall not exceed sixty million dollars. Not less than seventy-five per cent of such annual ratepayer investment shall be used for the technologies themselves. No person shall receive electric ratepayer funding pursuant to this subsection if such person has received or is receiving funding from the Energy Conservation and Load Management Funds for the projects included in said person's application. No person shall receive electric ratepayer funding without receiving a certificate of public convenience and necessity as a Connecticut electric efficiency partner by the department. The department may grant an applicant a certificate of public convenience if it possesses and demonstrates adequate financial resources, managerial ability and technical competency. The department may conduct additional requests for proposals from time to time as it deems appropriate. The department shall specify the manner in which a Connecticut electric efficiency partner shall address measures of effectiveness and shall include performance milestones. For each project that has been supported by ratepayer contribution, the department shall require the applicable Connecticut energy efficiency partner to submit data sufficient to enable the department to monitor the efficacy and cost effectiveness of such project at least annually, commencing in the year after the project has become operational. In conducting such monitoring, the department may work in conjunction with the Energy Conservation Management Board or may use a third-party consultant, provided the costs of monitoring shall be included as recoverable costs pursuant to subsection (f) of this section. The department shall review the results of

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the monitoring in an uncontested proceeding and include the decision 116 117 in the proceeding as part of the department's report under subsection 118 (i) of this section.

(e) Beginning February 1, 2010, a certified Connecticut electric

120 efficiency partner may only receive funding if selected in a request for proposal developed, issued and evaluated by the department. In 122 evaluating a proposal, the department shall take into consideration the 123 potential to reduce customers' electric demand including peak electric 124 demand and energy consumption, and associated electric charges tied 125 to electric demand, energy and peak electric demand growth, 126 including, but not limited to, federally mandated congestion charges 127 and other electric costs, and shall utilize a cost benefit test established 128 pursuant to subsection (c) of this section to rank responses for 129 selection. The department shall determine the portion of the total cost 130 of each project that shall be paid by the customer participating in this program and the portion of the total cost of each project that shall be 132 paid by all electric ratepayers and collected pursuant to the provisions 133 of this subsection. In making such determination, the department shall 134 (1) ensure that all ratepayer investments maintain a minimum two-to-135 one payback ratio, and (2) specify that participating Connecticut electric efficiency partners shall maintain the technology for a period 137 sufficient to achieve such investment payback ratio. The annual ratepayer contribution shall not exceed sixty million dollars. Not less 139 than seventy-five per cent of such annual ratepayer investment shall be 140 used for the technologies themselves. No Connecticut electric efficiency partner shall receive funding pursuant to this subsection if 142 such partner has received or is receiving funding from the Energy Conservation and Load Management Funds for such technology. The 144 department may conduct additional requests for proposals from time to time as it deems appropriate. The department shall specify the manner in which a Connecticut electric efficiency partner shall address 147 measures of effectiveness and shall include performance milestones. For each project that has been paid by electric ratepayer contribution, the department shall require the applicable Connecticut energy 149

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efficiency partner to submit data sufficient to enable the department to monitor the efficacy and cost effectiveness of such project at least annually, commencing in the year after the project has become operational. In conducting such monitoring, the department may work in conjunction with the Energy Conservation Management Board or may use a third-party consultant, provided the costs of monitoring shall be included as recoverable costs pursuant to subsection (f) of this section. The department shall review the results of the monitoring in an uncontested proceeding and include the decision in the proceeding as part of the department's report under subsection (i) of this section.

- (f) The department may retain the services of a third party entity with expertise in areas such as demand-side management solutions, customer-side renewable energy generation, customer-side distributed generation resources, customer-side emergency dispatchable generation resources, load shifting technologies and conservation and load management investments to assist in the development and operation of the Connecticut electric efficiency partner program. The costs for obtaining third party services pursuant to this subsection shall be recoverable through the systems benefits charge.
- (g) The department shall develop a long-term low-interest loan program to assist certified Connecticut electric efficiency partners in financing the customer portion of the capital costs of approved enhanced demand-side management technologies. The department may establish such financing mechanism by the use of one or more of the following strategies: (1) Modifying the existing long-term customer-side distributed generation financing mechanism established pursuant to section 16-243j, (2) negotiating and entering into an agreement with the Connecticut Development Authority to establish a credit facility or to utilize grants, loans or loan guarantees for the purposes of this section upon such terms and conditions as the authority may prescribe including provisions regarding the rights and remedies available to the authority in case of default, or (3) selecting by competitive bid one or more entities that can provide such long-term

- financing. <u>Upon the request of an electric distribution company, the</u>
 department shall authorize the cost of projects using approved
 enhanced demand-side management technologies, including capital
 costs, for recovery in accordance with subsection (h) of this section.
 - (h) The department shall provide for the payment of electric ratepayers' portion of the costs of deploying enhanced demand-side management technologies by implementing a contractual financing agreement with the Connecticut Development Authority or a private financing entity selected through an appropriate open competitive selection process or by allowing recovery of such costs incurred by an electric distribution company over time by establishing a regulatory asset, with electric distribution company recovery of such costs and a return on unamortized balances to be recovered through the systems benefits charge over an amortized period to be established by the department based upon the expected useful life of the projects. No contractual financing agreements entered into with the Connecticut Development Authority shall exceed ten million dollars. Any electric ratepayer costs resulting from such financing agreement shall be recovered from all electric ratepayers through the systems benefits charge.
 - (i) On or before February 15, 2009, and annually thereafter, the department shall report to the joint standing committee of the General Assembly having cognizance of matters relating to energy regarding the effectiveness of the Connecticut electric efficiency partner program established pursuant to this section. Said report shall include, but not be limited to, an accounting of all benefits and costs to ratepayers, a description of the approved technologies, the payback ratio of all investments, the number of programs deployed and a list of proposed projects compared to approved projects and reasons for not being approved.
- 213 (j) On or before April 1, 2011, the Department of Public Utility 214 Control shall initiate a proceeding to review the effectiveness of the

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program and perform a ratepayer cost-benefit analysis. Based upon the department's findings in the proceeding, the department may modify or discontinue the partnership program established pursuant to this

Sec. 4. Subdivision (4) of subsection (a) of section 16-244e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2010*):

(4) The unbundling plan and order shall provide for the allocation of the rights and responsibilities pursuant to sections 16-245e to 16-245k, inclusive, between the electric distribution company and any generation entities or affiliates and shall provide for the allocation of revenue under a special contract among those components of a customer's bill specified in subparagraph (A) of subdivision [(1)] (2) of subsection (a) of section 16-245d. Such plan shall include a proposed modification or elimination to the adjustment pursuant to section 16-19b. Such plan shall not allow the transfer of assets or liabilities allocable or belonging to transmission or distribution functions or facilities to the generation entity or affiliate of an electric company, nor allow the transfer of assets or liabilities, other than financial assets or liabilities to be funded by the competitive transition assessment pursuant to section 16-245g or the systems benefits charge pursuant to section 16-245l, allocable or belonging to generation functions or facilities to the electric distribution company, as defined in section 16-1, unless federal law or regulation requires such a transfer with regard to nuclear generation assets. All entitlements and obligations from any purchased power contract or independent power producer contract entered into before July 1, 1998, by the predecessor electric company which are not bought out shall succeed to the electric distribution company. Such plan shall include a discussion of the impacts of the proposed plan on the company's employees and plans for mitigating such impact.

Sec. 5. Section 16-245m of the general statutes is amended by adding

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subsection (h) as follows (*Effective July 1, 2010*):

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(NEW) (h) An electric distribution company may make additional investments in cost-effective conservation and load-management programs beyond the levels funded through the charge imposed pursuant to subsection (a) of this section, provided such programs have been evaluated by the Energy Conservation Management Board in a manner, and are subject to ongoing monitoring, similar to the evaluation and monitoring of programs funded through the charge imposed pursuant to subsection (a) of this section. Any such increased investment shall be included in the company's rate base and the company shall recover the costs associated with such investment in accordance with the principles of sections 16-19e and 16-49. Costs shall be recovered through a conservation charge on customers' bills, which may be combined with the charge imposed pursuant to subsection (a) of this section, provided receipts from the charge imposed pursuant to said subsection (a) shall continue to be deposited into the Energy Conservation and Load Management Fund established pursuant to subsection (b) of this section.

- Sec. 6. Section 16-245d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2010*):
- (a) The Department of Public Utility Control shall, by regulations adopted pursuant to chapter 54, develop a standard billing format that enables customers to compare pricing policies and charges among electric suppliers. [Not later than January 1, 2006, the] <u>The</u> department shall adopt regulations, in accordance with the provisions of chapter 54, to provide that an electric supplier (1) until October 1, 2010, may provide direct billing and collection services for electric generation services and related federally mandated congestion charges that such supplier provides to its customers [that have] <u>with</u> a maximum demand of not less than one hundred kilowatts [and] that choose to receive a bill directly from such supplier, and (2) on and after October 1, 2010, shall provide direct billing and collection services for electric

generation services and related federally mandated congestion charges
 that such suppliers provide to their customers.

(1) An electric supplier shall, in accordance with the billing format developed by the department, include the following information in each customer's bill: (A) The total amount owed by the customer, which shall be itemized to show (i) the electric generation services component and any additional charges imposed by the electric supplier, and (ii) federally mandated congestion charges applicable to the generation services; (B) any unpaid amounts from previous bills, which shall be listed separately from current charges; (C) the rate and usage for the current month and each of the previous twelve months in the form of a bar graph or other visual format; (D) the payment due date; (E) the interest rate applicable to any unpaid amount; (F) the toll-free telephone number of the Department of Public Utility Control for questions or complaints; and (G) the toll-free telephone number and address of the electric supplier.

(2) An [electric company,] electric distribution company [or electric supplier that provides direct billing of the electric generation service component and related federally mandated congestion charges, as the case may be, shall, in accordance with the billing format developed by the department, include the following information in each customer's bill: [, as appropriate: (1)] (A) The total amount owed by the customer, which shall be itemized to show, [(A)] (i) the electric generation services component [and any additional charges imposed by the electric supplier, if applicable, (B)] if the customer obtains standard service or last resort service from the electric distribution company, (ii) the distribution charge, including all applicable taxes and the systems benefits charge, as provided in section 16-245l, [(C)] (iii) the transmission rate as adjusted pursuant to subsection (d) of section 16-19b, [(D)] (iv) the competitive transition assessment, as provided in section 16-245g, [(E)] (v) federally mandated congestion charges, and [(F)] (vi) the conservation and renewable energy charge, consisting of the conservation and load management program charge, as provided

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312 in section 16-245m, as amended by this act, and the renewable energy 313 investment charge, as provided in section 16-245n; [(2)] (B) any unpaid 314 amounts from previous bills which shall be listed separately from 315 current charges; [(3)] (C) except for customers subject to a demand 316 charge, the rate and usage for the current month and each of the 317 previous twelve months in the form of a bar graph or other visual 318 form; [(4)] (D) the payment due date; [(5)] (E) the interest rate 319 applicable to any unpaid amount; [(6)] (F) the toll-free telephone 320 number of the electric distribution company to report power losses; 321 [(7)] (G) the toll-free telephone number of the Department of Public 322 Utility Control for questions or complaints; [(8) the toll-free telephone 323 number and address of the electric supplier; and (9)] and (H) if a 324 customer has a demand of five hundred kilowatts or more during the 325 preceding twelve months, a statement about the availability of 326 information concerning electric suppliers pursuant to section 16-245p.

- (b) The regulations shall provide guidelines for determining <u>until</u> <u>October 1, 2010</u>, the billing relationship between the electric distribution company and electric suppliers, including, but not limited to, the allocation of partial bill payments and late payments between the electric distribution company and the electric supplier. An electric distribution company that provides billing services for an electric supplier shall be entitled to recover from the electric supplier all reasonable transaction costs to provide such billing services as well as a reasonable rate of return, in accordance with the principles in subsection (a) of section 16-19e.
- Sec. 7. Subsection (a) of section 16-262c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 339 1, 2010):
 - (a) Notwithstanding any other provision of the general statutes no electric, electric distribution, gas, telephone or water company, no electric supplier or certified telecommunications provider, and no municipal utility furnishing electric, gas, telephone or water service

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shall cause cessation of any such service by reason of delinquency in payment for such service (1) for a nonresidential account, on any Friday, Saturday, Sunday, legal holiday or day before any legal holiday, [provided such a company, electric supplier, certified telecommunications provider or municipal utility may cause cessation of such service to a nonresidential account on a <u>unless such</u> Friday [which] is not a legal holiday or the day before a legal holiday when the business offices of the company, electric supplier, certified telecommunications provider or municipal utility are open to the public the succeeding Saturday, (2) for a residential account, on a Friday that is not a legal holiday or the day before a legal holiday unless (A) the business offices of the company, electric supplier, certified telecommunications provider or municipal utility are open to the public the succeeding Saturday, or (B) the Department of Public Utility Control has determined that an adequate number of remote payment centers are open on Saturdays and that such entity's personnel sent to effect termination on a Friday are enabled to accept noncash to avoid termination, or (3) for any account at any time during which the business offices of said company, electric supplier, certified telecommunications provider or municipal utility are not open to the public [,] or [(3)] within one hour [before the] of closing. [of the business offices of said company, electric supplier or municipal utility.]

Sec. 8. (NEW) (*Effective July 1, 2010*) Notwithstanding any other provision of the general statutes, an electric distribution company may provide notice of the identity of any nursing home or other long-term care facility to which the electric distribution company has sent a shut-off notice as a result of the facility's payment delinquency to the Department of Public Utility Control, the Department of Social Services and the Department of Public Health. Such notice shall include the name and address of the facility, the amount due to the electric distribution company, the dates and amounts of the last five payments by the facility and a copy of the shut-off notice.

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This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2010	New section
Sec. 2	July 1, 2010	New section
Sec. 3	July 1, 2010	16-243v
Sec. 4	July 1, 2010	16-244e(a)(4)
Sec. 5	July 1, 2010	16-245m
Sec. 6	July 1, 2010	16-245d
Sec. 7	July 1, 2010	16-262c(a)
Sec. 8	July 1, 2010	New section

Statement of Purpose:

To enable electric distribution companies to own and operate renewable and distributed generation, to make changes to the Connecticut electric efficiency partner program, to provide for direct billing from electric suppliers, to allow electric distribution companies to terminate residential service on certain Fridays, and to enable electric distribution companies to notify certain state agencies when nursing home and long-term care facilities are at risk for service termination due to nonpayment.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]